

# **State of Alaska FY2010 Governor's Operating Budget**

## **Department of Public Safety Special Projects Component Budget Summary**

## Component: Special Projects

### Contribution to Department's Mission

Preserve public peace; protect life, property, and resources.

### Core Services

- Provide law enforcement within the Chugach and Tongass National Forests through U.S. Forest Service contracts.
- Eradicate marijuana and suppress other controlled substances with Drug Enforcement Administration (DEA) support.
- Deter crime by depriving criminals of the profits and proceeds of their illegal activities through narcotics suppression federal forfeitures.
- Provide Residential Substance Abuse Treatment (RSAT) funds for programs within correctional institutions.
- Keep alcohol out of dry communities and educate their citizens using the Rural Alcohol Interdiction federal grant.
- Provide training for law enforcement officers using the Drug Abuse Resistance Education (DARE) federal grant.
- Provide school resource officers through the Youth Community Policing federal grant.
- Support continued methamphetamine related investigations with the Methamphetamine Initiative (METH) federal grant.
- Fund law enforcement officer overtime with Drug Enforcement Administration Task Force (DEA) and Organized Crime Drug Enforcement Task Force (OCDETF) money.
- Promote domestic violence investigation training statewide using funds from the Council on Domestic Violence and Sexual Assault.
- Fund specialized enforcement teams in Palmer and Fairbanks to combat driving under the influence using funds from Department of Transportation and Public Facilities, Alaska Highway Safety Office.

### FY2010 Resources Allocated to Achieve Results

<b>FY2010 Component Budget: \$6,091,500</b>	<b>Personnel:</b>	
	Full time	21
	Part time	0
	<b>Total</b>	<b>21</b>

### Key Component Challenges

The capabilities and efficiency of personnel within the criminal justice system in Alaska, both within the Department of Public Safety and within other agencies, need to be increased in order to obtain the best use of the available personnel.

Substance abuse remains one of the significant problems facing society, but resources are insufficient to provide effective treatment for offenders and prevent recidivism.

Continued reduction / elimination of federal funding jeopardizes AST's ability to continue these special initiatives without replacement funding.

### Significant Changes in Results to be Delivered in FY2010

The Department of Public Safety will provide similar services in FY2010 as in previous years with the exception of the new methamphetamine initiative.

During FY2009, the department received a \$1.4 million COPS federal grant for methamphetamine initiative. This three-year grant will allow the department to enhance intelligence sharing regarding methamphetamine trends, enhance overall awareness of the meth problem by providing education materials to first responders, enhance the overall effectiveness of the state's clandestine laboratory eradication efforts by increasing the number of lab certified investigators, continue education of law enforcement investigators, and enhance overall effectiveness of meth investigations through overtime.

## **Major Component Accomplishments in 2008**

Working with the U.S. Forest Service, the department provided enforcement and patrol services on federal lands, Chugach and Tongass national forests.

Through the Drug Enforcement Administration's Marijuana Eradication program, the department and local law enforcement agencies received reimbursement for a portion of the costs of destroying marijuana grows. Those costs included such things as officer overtime, officer travel, and evidence storage.

The Narcotics Suppression (forfeitures) program provided the department and other law enforcement agencies with equipment for transportation, officer protection, training, communication, canines, and surveillance equipment.

Through the Rural Alcohol Interdiction grant, the department assigned investigators to five hub communities serving all of Western Alaska to increase its efforts toward the interdiction and investigation of illegal alcohol shipments into local option communities.

The Illegal Drug and Alcohol Enforcement positions greatly enhanced the readiness of the department's overall methamphetamine eradication efforts. In addition, the overtime funds in this grant allowed investigators to actively pursue leads related to drug and alcohol activities, which has helped to increase investigative seizures. Statistics on the number of arrests made and amount of drugs and illegal alcohol seized are listed in the ABADE and Narcotics Task Force component narrative reports.

Domestic Violence Investigation Training – With the use of grant funds from the Office on Violence Against Women (OVW), AST has provided domestic violence and sex crimes investigation training to troopers, municipal law enforcement officers, VPSOs and VPOs, as well as medical providers, victim advocates, and prosecutors. This training consists of in-service training, academy level training, and advanced or specialized training. Examples of topics covered at advanced level training included elder abuse, lethality and risk assessments, anonymous reporting in sexual assault cases, co-occurrence of domestic violence and sexual assault, teens and sexual violence, and Internet crimes against children. AST continues their commitment to bringing training and equipment to rural Alaska, municipal police departments, and to the division's detachments. Examples of this include AST co-sponsored Sexual Assault Response Team (SART) training courses in Fairbanks and Anchorage. AST purchased equipment for C Detachment troopers to enhance crime scene documentation. In addition, AST in coordination with the crime lab, provided training on the equipment purchased and crime scene processing and documentation. AST continued their on-going collaborative research project with the University of Alaska, Anchorage's Justice Center. The project is a trend analysis of AST's domestic violence sex crime and stalking investigations. The report on sexual assault and sexual abuse of minor cases (2003-2004) was published in FY2008. AST and UAA will present the findings of the study at the National Institute of Justice Conference.

During the 2007-2008 school year, 70 Drug Abuse Resistance Education (D.A.R.E.) officers from 20 police agencies taught D.A.R.E. curricula to 5,108 students in 57 elementary, middle, and high schools throughout the state. During October 2007, a two-day in-service was held to provide ongoing training for D.A.R.E. officers. Twenty-five certified D.A.R.E. officers attended the in-service, receiving training for additional supplemental lessons, the new community program, and enhanced training on a variety of topics that the D.A.R.E. officer deals with such as Internet safety. In December 2007, D.A.R.E. Alaska, Inc. hosted the Alaska Student Safety Summit, which provided critical information and skills for attendees. This two-day conference was attended by one hundred and fifty D.A.R.E. officers, police officers, educators, community based treatment providers, and community and youth leaders. Evaluations of the speakers and the conference as a whole were very positive with many requests to continue to host the conference. In February 2008, 20 new D.A.R.E. officers graduated from the two-week D.A.R.E. Officer Training. Nine of the graduating D.A.R.E. officers were VPSOs who will be taking the program back to their communities. The D.A.R.E.

program saw a decrease in the number of students that were taught during the 2007-2008 school year from 6 percent to 4 percent. This could be related to a number of differing factors, including officers moving to new positions, some larger schools not receiving the program due to construction, and nine officers that have not responded to the request for surveys. There was a 29 percent increase in the number of certified D.A.R.E. officers statewide, a 12 percent increase in D.A.R.E. police agencies, a 29 percent increase in the percentage of school districts with the D.A.R.E. program, and a 59 percent increase in communities that have adopted the D.A.R.E. program.

The department launched the Modified School Resource Officer (SRO) program in October 2007 and hired a full-time civilian coordinator to staff this program as well as the statewide D.A.R.E. program. The SRO coordinator and state troopers met with community members from Newhalen to discuss the SRO program and present a draft plan to the community. The plan was well received and a state trooper attended the basic SRO training through the National School Resource Officer Association (NASRO) in July 2008. Additionally, the SRO coordinator attended the Administrator SRO training through NASRO. The department contacted the superintendent of the Lakes and Peninsula School District, discussed the plan with him, with the result that he will be signing the community plan. Another meeting time and date is being worked out to present the plan in Newhalen, Nondalton, and Kokahnok. Finally, a recruitment letter has been drafted for detachment commanders to bring in an additional fourteen troopers who work in rural communities to provide SRO services. This letter is currently moving through the approval process.

Funds from the Alaska Search and Rescue Training grant were used to provide nationally recognized training to over 200 volunteers from search and rescue teams from around the state, further advancing the skills and abilities of the state's volunteer search and rescue community. The Alaska Search and Rescue Association (ASARA) was resurrected with support from this grant and is responsible for the coordination and provision of training and for building cohesion among the different search and rescue teams within the state.

The Cold Case Investigation unit (CCIU) presented cases at trial in FY2008/2009 resulting in the high profile conviction of Michele Linehan for the 1996 murder of Kent Leppink. The CCIU conducted additional investigation into the 1994 murder of Bonnie Craig following a CODIS DNA match on an out-of-state suspect. CCIU personnel traveled to New Hampshire to transport the defendant in this case back to Alaska with trial scheduled to begin in early winter 2009. CCIU personnel are currently working on two cases referred by the Sitka Police Department, one case from Haines, and a major unresolved case from Fairbanks.

The Driving under the Influence (DUI) teams in Fairbanks and Palmer conducted aggressive, high visibility traffic enforcement during the year during such events as the Seward Mt. Marathon race, the Girdwood Forest Fair, the Deltana fair, the Tanana Valley Fair, Talkeetna Bluegrass Festival, Talkeetna Moose Dropping Festival, and the Alaska State Fair in Palmer. In addition to these special events, DUI enforcement efforts were provided during major holiday weekends such as July 4<sup>th</sup>, Memorial Day, and Labor Day. During FFY2008, AST worked 3,054 hours of federally funded overtime primarily targeted at DUI and seatbelt enforcement. These overtime hours resulted in 81 DUI arrests and issuance of 3,214 uniform traffic citations.

All rural troopers in western Alaska received 40 hours of training in the investigation of felony cases, such as sexual assault and sexual abuse of minors, to enhance the documentation and collection of forensic evidence to provide prosecutors with the best possible case report for prosecution. A Bethel trooper who just completed the advanced forensic training received a report that a 13-year old female was taken to an abandoned house and physically and sexually assaulted. Using the new equipment and techniques, the trooper identified and photographed a dust shoeprint and lifted the dust print from the floor. Additional forensic evidence was found and DNA testing linked this to the defendant, solving the case and enhancing the success of prosecution.

## **Statutory and Regulatory Authority**

DPS-Powers and duties of department (AS 44.41.020)  
State Troopers (AS 18.65.010 - AS 18.65.110)  
Police Protection (AS 18.65.010 - AS 18.65.790)  
Law enforcement duties (AS 18.65.010 - AS 18.65.086)  
Controlled Substances (AS 11.71.010 - AS 11.71.900)  
Judicial Services (AS 22.20.100 - AS 22.20.140)

Prisoner Transportation (AS 33.30.071 and AS 33.30.081)  
Search & Rescue (AS 18.60.120 - AS 18.60.175)  
Village Public Safety Officer Definition (AS 01.10.060(c)(7)(C))  
VPSO Program (AS 18.65.670)  
VPSO Regulations (13 AAC 96.010-900)  
Concealed Handgun Permits (AS 18.65.700)  
Security Guard Licensing (AS 18.65.400 - AS 18.65.410)  
Sex Offender Registration (AS 12.63.010 - AS 12.63.100)  
Central Registry of Sex Offenders (AS 18.65.087)  
Department to assist other agencies (AS 18.65.090)  
Document and disseminate information regarding homicides (AS 44.41.040)  
Document and investigate missing persons (AS 18.65.610)  
Investigate fires resulting from crimes (AS 18.70.030)  
Investigate sexual assault and child exploitation (AS 18.65.086)  
DUI Forfeiture Requirements (AS 28.35.036-.037)  
DPS DNA collection and registration requirements (AS 44.41.035)  
Duty of Law Enforcement to Provide VCCB information (AS 18.67.175)  
Rights of Crime Victims to be notified orally and in writing by Law Enforcement (AS 12.61.010)  
Aeronautics (AS 02)  
Criminal (AS 11)  
Environment (AS 46)  
Fish & Game (AS 16)  
Fish & Game (5 AAC)  
Guide/Outfitting (12 AAC)  
Guide/Outfitting (AS 08)  
Health & Safety (AS 18)  
Limited Entry (20 AAC)  
State Government (AS 44)  
Training (13 AAC 85)  
Training (AS 44.41.020(a))

### Contact Information

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### Special Projects Component Financial Summary

*All dollars shown in thousands*

	FY2008 Actuals	FY2009 Management Plan	FY2010 Governor
<b>Non-Formula Program:</b>			
<b>Component Expenditures:</b>			
71000 Personal Services	2,214.3	2,885.0	2,939.5
72000 Travel	183.1	319.4	319.4
73000 Services	1,089.9	1,966.5	1,966.5
74000 Commodities	191.7	330.4	330.4
75000 Capital Outlay	34.8	400.7	400.7
77000 Grants, Benefits	113.5	135.0	135.0
78000 Miscellaneous	0.0	0.0	0.0
<b>Expenditure Totals</b>	<b>3,827.3</b>	<b>6,037.0</b>	<b>6,091.5</b>
<b>Funding Sources:</b>			
1002 Federal Receipts	2,079.7	2,681.8	2,609.1
1004 General Fund Receipts	82.5	1,301.4	1,433.6
1007 Inter-Agency Receipts	226.9	249.1	251.1
1061 Capital Improvement Project Receipts	1,438.2	1,804.7	1,797.7
<b>Funding Totals</b>	<b>3,827.3</b>	<b>6,037.0</b>	<b>6,091.5</b>

### Estimated Revenue Collections

Description	Master Revenue Account	FY2008 Actuals	FY2009 Management Plan	FY2010 Governor
<b>Unrestricted Revenues</b>				
None.		0.0	0.0	0.0
<b>Unrestricted Total</b>		<b>0.0</b>	<b>0.0</b>	<b>0.0</b>
<b>Restricted Revenues</b>				
Federal Receipts	51010	2,079.7	2,681.8	2,609.1
Interagency Receipts	51015	226.9	249.1	251.1
Capital Improvement Project Receipts	51200	1,438.2	1,804.7	1,797.7
<b>Restricted Total</b>		<b>3,744.8</b>	<b>4,735.6</b>	<b>4,657.9</b>
<b>Total Estimated Revenues</b>		<b>3,744.8</b>	<b>4,735.6</b>	<b>4,657.9</b>

**Summary of Component Budget Changes  
From FY2009 Management Plan to FY2010 Governor**

*All dollars shown in thousands*

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
<b>FY2009 Management Plan</b>	<b>1,301.4</b>	<b>2,681.8</b>	<b>2,053.8</b>	<b>6,037.0</b>
<b>Adjustments which will continue current level of service:</b>				
-Corrected FY09 Wage Increase for Public Safety Employees Association Employees	2.4	0.0	0.0	2.4
-FY2010 Wage and Health Insurance Increases for Bargaining Units with Existing Agreements	3.3	23.3	41.7	68.3
<b>Proposed budget decreases:</b>				
-Reduce federal funds and CIP receipts for DARE program	0.0	-96.0	-46.7	-142.7
<b>Proposed budget increases:</b>				
-Replace lost Illegal drug and alcohol federal funds	126.5	0.0	0.0	126.5
<b>FY2010 Governor</b>	<b>1,433.6</b>	<b>2,609.1</b>	<b>2,048.8</b>	<b>6,091.5</b>

**Special Projects  
Personal Services Information**

<b>Authorized Positions</b>			<b>Personal Services Costs</b>	
	<b>FY2009 Management Plan</b>	<b>FY2010 Governor</b>		
Full-time	22	21	Annual Salaries	1,625,387
Part-time	0	0	COLA	75,618
Nonpermanent	4	4	Premium Pay	287,201
			Annual Benefits	907,489
			Less 1.75% Vacancy Factor	(50,675)
			Lump Sum Premium Pay	94,500
<b>Totals</b>	<b>26</b>	<b>25</b>	<b>Total Personal Services</b>	<b>2,939,520</b>

**Position Classification Summary**

<b>Job Class Title</b>	<b>Anchorage</b>	<b>Fairbanks</b>	<b>Juneau</b>	<b>Others</b>	<b>Total</b>
Accounting Clerk	1	0	0	0	1
Administrative Clerk II	1	0	0	0	1
Corporal PS	1	0	0	1	2
Criminal Justice Technician I	1	0	1	1	3
Prog Coordinator	2	0	0	0	2
Sergeant PS	0	1	0	1	2
State Trooper	4	2	0	8	14
<b>Totals</b>	<b>10</b>	<b>3</b>	<b>1</b>	<b>11</b>	<b>25</b>